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The Maine Heritage Policy Center Testimony in Support of LD 981 "An Act To Implement the State's Recently Approved Request for a Section 1115 Demonstration for MaineCare"

Senator Gratwick, Representative Hymanson, and distinguished members of the Joint Standing Committee on Health and Human Services, my name is Adam Crepeau and I serve as policy analyst at The Maine Heritage Policy Center. Thank you for the opportunity to testify in support of LD 981, "An Act To Implement the State's Recently Approved Request for a Section 1115 Demonstration for MaineCare."

The Maine Heritage Policy Center supports the implementation of work requirements and low premiums for individuals who receive Medicaid. In December 2018, the federal government approved Maine's Section 1115 demonstration waiver to require that recipients of Medicaid work to receive benefits. The requirements are far from rigorous -- individuals would be required to work 20 hours a week, pay monthly premiums of up to \$40 a month, and contribute \$10 if they go to an emergency room for a non-emergency issue.

According to The Foundation for Government Accountability, Census Bureau data show only 16 percent of able-bodied Medicaid recipients are full-time, year-round workers and 52 percent do not work at all.¹ Work requirements provide a pathway from dependency to prosperity by empowering individuals to work their way off of government assistance programs. The waiver approved by the Center for Medicaid Services details excluded populations such as pregnant women and people who physically or mentally cannot work 20 hours or more per week.² Thus, individuals who truly cannot fulfill the requirements will not be penalized.

New Hampshire recently implemented work requirements for Medicaid recipients, necessitating that they work at least 100 hours a month (more rigorous than Maine's request). Qualifying activities include going to school, holding a job, or participating in community service. Also, work requirements have been approved in eight other states and are pending in seven.³ While it is

¹ https://thefga.org/research/expand-work-requirements-medicaid/

²https://www.medicaid.gov/Medicaid-CHIP-Program-Information/By-Topics/Waivers/1115/downloads/me/maineca re/me-mainecare-request-approval-12212018.pdf

³https://www.kff.org/medicaid/issue-brief/medicaid-waiver-tracker-approved-and-pending-section-1115-waivers-by-state/

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too early to tease out the effects of this change in New Hampshire's Medicaid program, Arkansas has seen positive results. Last year, 18,164 people left the program in Arkansas because they failed to meet the work requirements.⁴ However, the vast majority of individuals who are subject to work requirements do not fail to meet them. In fact, more than 71 percent of Medicaid recipients have consistently met the minimum work requirements to receive benefits.⁵

| Reporting Period | Met the Requirement | Did Not Meet the Requirement | Total | % Who Met the Requirement |
|------------------|------------------------|---------------------------------|---------|------------------------------|
| June 2018 | 18,351 | 7,464 | 25,815 | 71% |
| July 2018 | 31,072 | 12,722 | 43,794 | 71% |
| August 2018 | 43,655 | 16,357 | 60,012 | 73% |
| September 2018 | 56,509 | 16,757 | 73,266 | 77% |
| October 2018 | 56,913 | 12,128 | 69,041 | 82% |
| November 2018 | 56,317 | 8,426 | 64,743 | 87% |
| December 2018 | 55,904 | 4,776 | 60,680 | 92% |
| January 2019 | 94,900 | 10,258 | 105,158 | 90% |
| February 2019 | 102,856 | 13,373 | 116,229 | 88% |

Arkansas Works Clients -Subject to the Work and Community Engagement Requirement

Source: Arkansas Department of Human Services

The state of Maine is at a crossroads -- we could prioritize the Medicaid program for the truly needy or allow able-bodied adults to become dependent on it. By allowing able-bodied adults to become dependent on Medicaid, funds are being drained that could otherwise go to the truly needy. In addition, those abled-bodied adults would not be living up to their full potential if they become dependent upon the Medicaid program and do not work.

For those reasons, The Maine Heritage Policy Center urges the committee to vote, "Ought to Pass" on LD 981. Thank you.

⁴ https://www.kff.org/medicaid/issue-brief/state-data-for-medicaid-work-requirements-in-arkansas/

⁵https://humanservices.arkansas.gov/images/uploads/190314_Monthly_Enrollment_and_Expenditure_Report.pdf